Staff: Jonathan Abendschein





March 21, 2023

www.cityofpaloalto.org

### **Electric Rate Proposal**

#### FY 2024 proposal:

- Total system average rate reduction of 5%, which consists of a 21% base rate increase and deactivating the Hydroelectric rate adjuster (HRA)
- Payment from winning Central Valley Project Improvement Act Litigation will provide rate relief, increase hydro stabilization reserve, and repay loan to Electric Special Projects Reserve
- Operations Reserves will remain below minimum guidelines through FY 2025
- 21% base rate increase incorporates long-term hydroelectric and cost trends, and allows full removal of the HRA

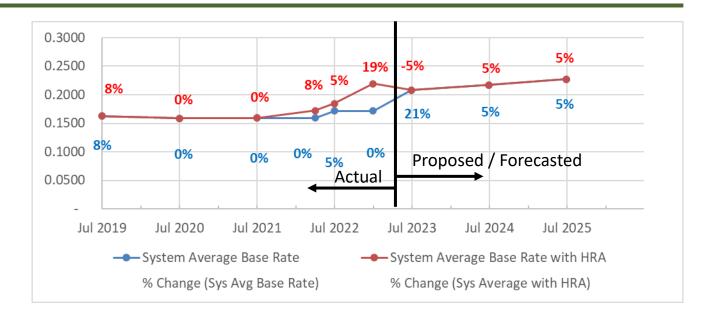
#### Future years:

• FY 2025 – FY 2028 assumes 5% per year for grid modernization and electrification costs



#### **Electric Rate Changes**

- This chart shows recent rate changes in both the base electric rates and the hydroelectric rate adjuster (HRA).
- Base rate recovers costs for all routine utility expenses
- HRA recovers costs for additional expenses associated with low hydroelectric generation
- Recent rate increases driven by:
  - No rate increases during pandemic
  - Depleted reserves
  - Extended drought
  - High electricity market prices



#### **Current Proposal:**

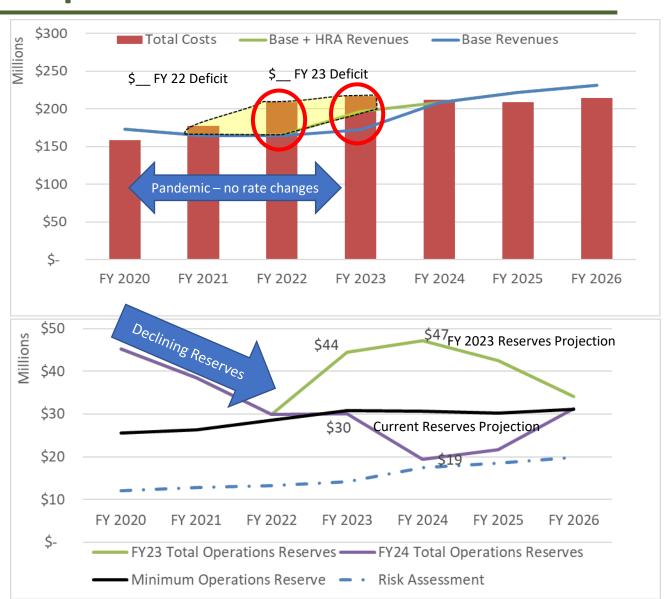
Overall FY 2024 rate reduction of 5%

HRA deactivated, base rate to increase 21%



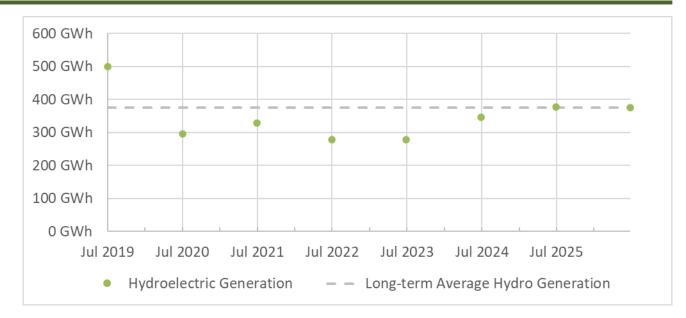
### **Trends Driving Rate Changes – Depleted Reserves**

- Through the pandemic, the utility held its electric rates flat to help customers impacted by the pandemic.
- Costs continued to rise due to:
  - Rising electricity supply costs
  - Increasing operational costs
  - Construction inflation
  - Rising capital investment
- Costs are now well above revenues, requiring increases to base rates
- Reserves are much lower than was forecasted in last year's (FY 2023) Financial Plan due in part to extended drought and high electricity market prices
- The 5% rate reduction will be keep operations reserves below minimum guidelines through FY 2025
- CVPIA payment funds hydro stabilization reserve above minimum guideline, allowing low operations reserves



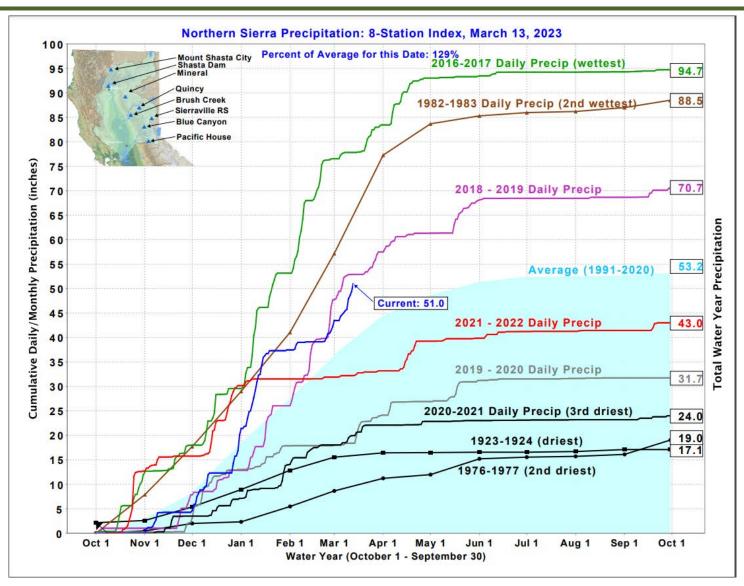
# **Trends Driving Rate Changes – Multiple Years of Drought**

- Alongside pandemic, California experienced extreme drought
- Heavy rains in Dec 2022 Mar 2023 helped.
  Drought significantly decreased, conditions vary by location in California.
- Years of drought mean significant runoff will likely be absorbed by the parched ground rather than going to hydroelectric generation.
- Activating the hydroelectric rate adjuster is intended to be a rare event, but staff believes declining average hydroelectric generation levels are making it more likely.
- Current forecasting methodology assumes higher average hydroelectric, increasing chance of activation
- Staff intends to use a lower hydroelectric forecast in this Financial Plan to reduce the likelihood of activating HRA in the future.





# **Trends Driving Rate Changes – Multiple Years of Drought**



### **Trends Driving Rate Changes – High Electricity Prices**

- Long-term electricity prices have been rising
- FY 2023 and FY 2024 forward power prices increased ~\$0.025/kWh-\$0.035/kWh compared to last year's projections
- Increases due to:
  - Drought decreasing hydroelectric generation across the West
  - High Natural Gas Prices
  - Generating capacity limitations leading to market price spikes
- High prices forecasted to continue, though not at FY 2023 levels.

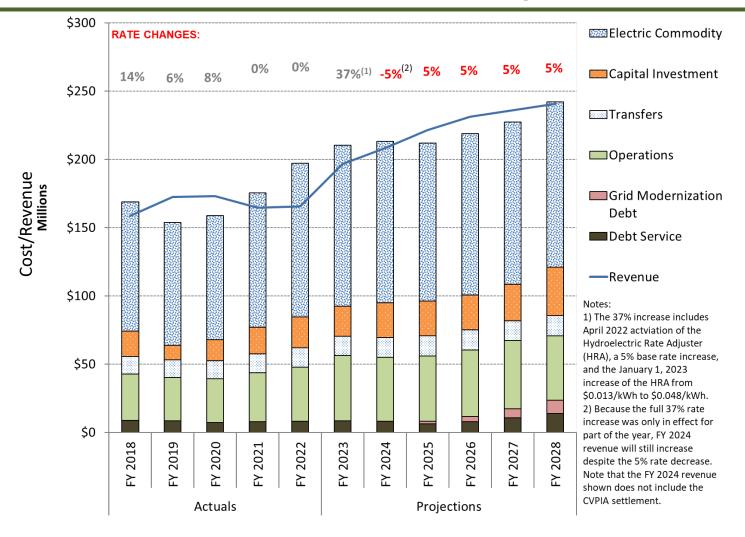


# **Trends Driving Rate Changes – Grid Modernization (Long-term)**

Current financial plan assumes grid modernization and electric utility fiber backbone investment will start in FY 2024 and run through the course of the financial plan.

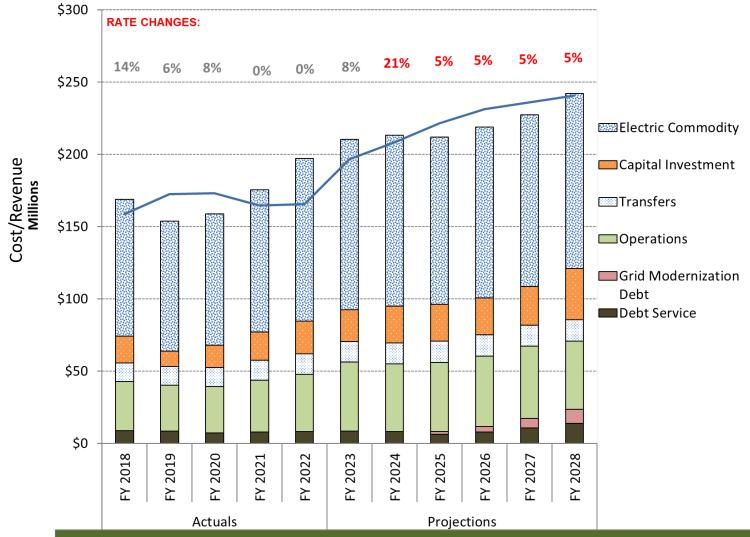
Expenses (\$000)	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028
Grid Modernization Projects	25,000	25,000	50,000	50,000	50,000
Electric Utility Fiber Backbone	13,000	0	0	0	0
TOTAL	38,000	25,000	50,000	50,000	50,000
Expenses (\$000)	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028
Bond Proceeds	63,000	50,000	0	50,000	50,000
Debt Service Costs	0	-2,032	-3,632	-6,432	-9,632

# **Proposed: Electric Cost and Revenue Projections with HRA**



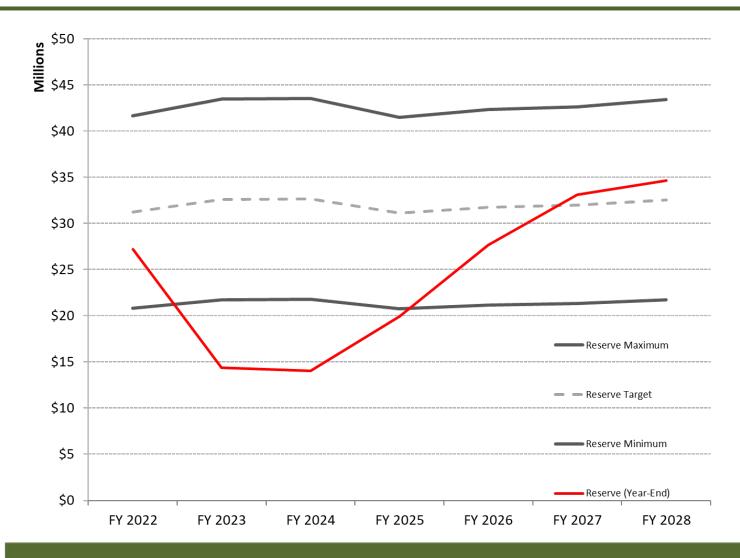


# **Proposed: Electric Cost and Revenue Projections (Base Rate only)**



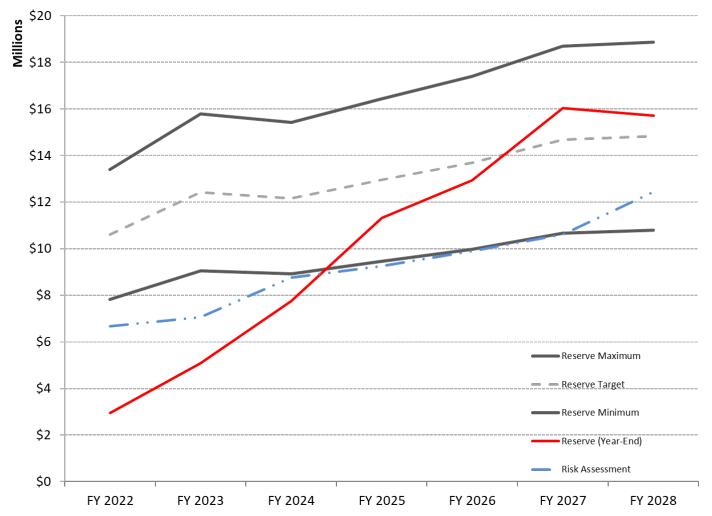


# **Electric Supply Operating Reserve Projections**





# **Electric Distribution Operating Reserve Projections**





#### **Staff Recommendation**

Staff recommends that the Finance Committee recommend the City Council adopt a Resolution:

- 1. Approving the Fiscal Year (FY) 2024 Electric Financial Plan modified to reflect the transfers and rate actions listed below in sections 2, 3, and 4;
- 2. Approving the following transfers at the end of FY 2023:
  - a. Up to \$12 million from the Supply Operations Reserve to the Distribution Operations Reserve; and
  - b. Up to \$4.5 million from the Supply Operations Reserve to the Cap and Trade Program Reserve; and
- 3. Approving the following transfers in FY 2024:
  - a. Up to \$10 million to the Electric Special Projects (ESP) reserve from the Supply Operations Reserve; and
  - b. Up to \$8 million to the Hydroelectric Stabilization Reserve from the Supply Operations Reserve; and
  - c. Up to \$3 million from the Supply Operations Reserve to the Cap and Trade Program Reserve; and



# **Staff Recommendation (continued)**

Staff recommends that the Finance Committee recommend the City Council adopt a Resolution:

- 4. Approving the following rate actions for FY 2024:
  - a. Deactivation of the hydroelectric rate adjuster from customer bills effective July 1, 2023;
  - b. An increase to retail electric rates E-1 (Residential Electric Service), E-2 (Small Non-Residential Electric Service), E-4 (Medium Non-Residential Electric Service), E-4 TOU (Medium Non-Residential Time of Use Electric Service), E-7 (Large Non-Residential Electric Service), and E-7 TOU (Large Non-Residential Time of Use Electric Service) of 21% effective July 1, 2023;
  - c. An increase to the Export Electricity Compensation (E-EEC-1) rate to reflect 2022 avoided cost, effective July 1, 2023;
  - d. An increase to the Net Surplus Electricity Compensation (E-NSE-1) rate to reflect current projections of FY 2023 avoided cost, effective July 1, 2023; and
  - e. An update to the Residential Master-Metered and Small Non-Residential Green Power Electric Service (E-2-G), the Medium Non-Residential Green Power Electric Service (E-4-G), and the Large Non-Residential Green Power Electric Service (E-7-G) rate schedules to reflect modified distribution and commodity components, effective July 1, 2023.

